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purchased together because the purchase of one item is required for the use of another.

- (k) **Lobbying.** When a person seeks to influence or attempt to influence City Officials or employees with respect to a decision of the City, except as authorized by procurement procedures.
- (l) **Lowest Responsive Bid.** The bid which offers the least cost and which conforms in all material respects to the requirements set forth in the bid documents.
- (m) **Managers.** The City Manager and General Manager for Utilities as applicable, or their designee.
- (n) **Non-competitive situation.** Exists when the product or service is being purchased from a Sole Source or Specified Source.
- (o) **Professional Services.** Services which involve extended analysis, the exercise of discretion and independent judgment in their performance, and an advanced, specialized type of knowledge, expertise, or training customarily acquired either by a prolonged course of study or equivalent experience in the field.
- (p) **Procurement Division.** The procurement organization of General Government or Gainesville Regional Utilities.
- (q) **Sole Source.** The only available source through which goods, equipment or services may be purchased.
- (r) **Specified Source.** A source selected without competitive bidding for justifiable reasons.
- (s) **Standard Material.** Any items which are specified as in an approved material and stocked for use of City operations.
- (t) **Surplus.** Materials and equipment that are no longer used, useable, useful, or cost-effective to maintain.

#### Section 6: Method of Source Selection

6.1 Competitive bidding will be used to ensure the greatest economic benefit to the City except as provided herein. The value of the award shall determine the bidding process as follows:

- (a) Purchases with a value of \$5,000 or less do not require a competitive process. The purchase should be made from a small or service-disabled veteran business when feasible. The use of a Purchasing Card is recommended.
- (b) Purchases with a value between \$5,000.01 and \$50,000 are required to have three (3) written quotes, including one from a small or service-disabled veteran business, when feasible.
- (c) Purchases with an anticipated cost exceeding \$50,000 require a Formal Solicitation issued by the Procurement Division.
- (d) Verbal quotations are permissible for petroleum products and emergency purchases.

6.2 Basis of award will be as designated in the solicitation.

6.3 A small or service-disabled veteran business, as certified by the City of Gainesville, will be given a preference of 5% of the total price not to exceed \$25,000, when all of the









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41-220      PROCEDURES

The Policies as adopted by the City Commission provide the opportunity for General Government and Gainesville Regional Utilities to establish specific procedures to comply with the Policies. The procedures that follow in subsequent sections of this manual comply with those Policies and effect control over the City's procurement process; these procedures do not apply to GRU, unless specifically stated otherwise.

41-230 COMPETITIVE BIDDING

Before any purchase of commodities or services is made, the Procurement (centralized or decentralized) shall attempt to obtain at least three (3) responsive quotes/bids from suppliers for the designated commodities or services, including one from a certified small and/or service-disabled veteran business, when feasible, except in those instances defined in 41-450.

41-240      PROFESSIONAL SERVICE CONTRACTS

Professional services shall be procured in such a manner as to:

- Provide the opportunity for competition among qualified firms if the cost of the services is estimated to exceed \$50,000.
- Follow the Consultants Competitive Negotiation Act (CCNA), F.S. 287.055, when the professional service is provided by an engineer, architect, landscape architect or land surveyor and the basic construction cost for the project is expected to exceed the threshold amount provided in Florida Statutes Section 287.017 Category Five or for a planning or study activity when the fee exceeds the threshold amount provided in Category Two.
- Provide reasonable assurance of compliance with all relevant laws, regulations, and policies.
- Rate competing firms on explicit criteria directly relevant to the work to be accomplished, clearly documenting the method and results of such ratings.

41-241      Design-Build Professional Services

When the method of choice for procuring design and construction services is design-build, the following procedures are to be used:

- The design criteria package must be prepared by a design criteria professional;

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- No fewer than three (3) firms shall be qualified and selected as most-qualified based upon qualifications, availability and past work of the firms;
- Criteria and standards for evaluation of the responses must be developed, based on price, technical aspects, and design aspects, and weighted for the project;
- Criteria must be established prior to the solicitation of competitive proposals from the qualified design-build firms and evaluation of the responses;
- The City shall consult, from time to time, with the retained design criteria professional concerning:
  - evaluation of responses
  - supervision of the project
  - approval by the City of detailed working drawings of the project;
- The City shall have the design criteria professional evaluate the compliance of the project construction with the design criteria package.
- In case of a declared public emergency, negotiations may be authorized with the best qualified firm available at that time.
- If outside professionals are utilized to prepare the design criteria package, their selection must be in accordance with the CCNA. Such design criteria professional is then not eligible to render services under the design-build contract.

#### 41-242 Research Projects

Research projects fall outside the bounds of the CCNA, even when engineering services are involved, if the following criteria are met:

- The research is being provided by a university's engineering department which does not normally provide engineering services for the general convenience of the public or for profit.
- The information requested is typically collected from sources such as scientific journals rather than provided by a registered professional engineer.
- The study results in an improved understanding of a biological, chemical or geological process rather than the design of an engineered structure.



### **41-300 OVERVIEW**

The purpose and function of the Procurement Division is to assist General Government departments in acquiring the commodities and services necessary to perform their functions as efficiently and cost effectively as possible and to establish and implement procedures to ensure adherence to the City Commission-adopted Policies for those purchases. The policies of the City Commission are designed to afford the opportunity for competition whenever practicable and to provide for the purchase of goods and services of a quality consistent with the public interest at the least cost to the City.

This Chapter is designed to provide the Procurement Division staff (centralized procurement) and all other City Departments (decentralized procurement) with a clear understanding of the current approval practices and procedures for acquiring commodities and services.

These procedures are separated into five (5) categories, each outlined in a separate section, as follows:

41-400	The Bid Process
41-500	Bid Evaluation and Award
41-600	Purchase Order Issuance
41-700	Supplemental Procedures
41-800	Miscellaneous Procedures

Purchase Orders, when referenced within the procedures, refers to any and all encumbrance documents, regardless of the Purchase Order type.

*NOTE: The Procurement Division or soliciting Department will issue a Purchase Order based on the executed contract (see Contract Procedures) in instances where a contract is signed by both the vendor and the City.*

The Purchase Order serves to accomplish the following:

- Encumbers City funds
- Authorizes vendors or contractors to furnish designated goods or provide services as required
- Allows payment by processing an electronic payment document.

In summary, as the Purchase Order authorizes the expenditure of City funds, and defines the terms and conditions, it is essential that all City Commission policies and procedures are properly followed to minimize the risk to the City. The following procedures identify the specifics of the procurement process and are applicable to both Purchase Orders and any related Contracts. For simplicity, in these procedures, the term Purchase Order is used to reflect all types of encumbrance documents.







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- formal bids
- Request for Proposal (RFP)
- Request for Qualifications (RFQ)
- Invitation to Negotiate
- Multi-step sealed bidding
- Non-competitive situation

41-422 Acquisition Methods

Verbal quotations

Verbal quotations may be solicited when the following conditions occur:

- purchase does not exceed \$5,000
  - purchase of petroleum products
  - when time constraints do not allow for written quotations (emergency orders)
- Record all verbal quotations on the Phone Quote Worksheet as a permanent record of quoting activity.

Written quotations

The required method for all purchases over \$5,000 (single line item or cumulative total, including annual total). Specific types of written bids are defined below. The type used is determined for each request.

Request for Quotation

This method solicits written quotes by telephoning, mailing, emailing or faxing a Request for Quotation.

Formal Bid

The method for all purchases in excess of \$50,000. A process of bidding, conducted by Procurement Division, which sets forth the requirements of a purchase or sale and which is issued by Invitation to Bid, Request for Qualification, Request for Proposal, or Invitation to Negotiate.

Invitation to Bid

This is done by sealed bid, is the standard method used, and is usually preferred for purchases over \$50,000. The Invitation to Bid is accompanied by terms and conditions, detailed specifications, bid forms, survey forms, and other documents as needed. Once bids are received and opened, no changes in scope or price are allowed.

Request for Proposal (RFP)

This is similar to an Invitation to Bid, but is more complex and is generally used for services or when soliciting vendor's ideas or when award is based on criteria other than price. This method requires the vendor to provide a detailed proposal in response to the

Request for Proposal, which is more general in nature, and usually results in a contractual agreement. This method allows for negotiation with the best evaluated proposer in the scope of services, price and delivery whereas the sealed bid method allows no substantive changes.

*NOTE: The criteria to be used in the evaluation of the proposals must be included in the RFP specifications.*

#### Request for Statements of Qualifications (RFQ)

This is utilized primarily for acquisition of professional services. This method requires potential vendors to submit written Statements of Qualifications for the proposed project which typically include: capabilities, adequacy of personnel, past record, experience, or other factors required by the City. Pricing may or may not be included. This method allows for negotiation on scope, price, delivery and terms, and usually results in a contractual agreement. Under Florida Statutes, Chapter 287.055, an RFQ may be required for Architectural, Engineering, Landscape Architectural, or Land Surveying Services.

#### Invitation to Negotiate (ITN)

This method is used when an RFP will not provide appropriate mechanism to purchase the needed services or commodities. This process brings together vendors, which may be capable of providing the required services/commodities. If one or more of the following criteria apply, the ITN is the most applicable procurement method:

- The scope of work cannot be accurately or completely defined. This often occurs for acquisitions of rapidly changing technology, outsourcing, or complex services.
- The services/commodities can be provided in several different ways, any of which could be acceptable.
- Contractor qualifications and the quality of the services/commodities to be provided can be considered more important than the contract price.
- The expected responses may contain innovative solutions that differ from what the agency may have requested and this process allows for those types of alternatives to be considered.

*NOTE: The criteria to be used in the evaluation of the proposals must be included in the RFP specifications.*

#### Multi-Step Sealed Bidding

This method is a two-phase process consisting of a technical first phase composed of one or more steps in which bidders submit unpriced technical offers to be evaluated by the City and a second phase in which those bidders whose technical offers are determined to be acceptable during the first phase have their price bids considered. It is designed to obtain the benefits of competitive sealed bidding by award of a contract to the lowest responsive, responsible bidder, and at the same time obtain the benefits of the competitive sealed

proposals procedure through the solicitation of technical offers and the conduct of discussions to evaluate and determine the acceptability of technical offers.

Non-Competitive Situation

Process as outlined in Section 41-450 when the non-competitive situation exists.

Other Public Agency

This is done by sealed, competitive bid performed by another entity (State Agency, Public Agency Cooperative Procurement, Other Municipality, etc.) that has been awarded to one or more vendors for specifically stated products. The Competitive Bid is accompanied by terms and conditions, detailed specifications, bid forms, survey forms, and other documents as needed.

- must obtain a copy of all elements of the bid award:
  - Invitation to Bid
  - Bid Record
  - Awarded Bid Response(s)
  - Notification of award
    - Vendor name
    - Commodities/services awarded
    - Award price
  - Complete, executed Contract

41-423 Information Disclosed In The Solicitation

Regardless of the solicitation method utilized, convey and include all known provisions affecting the purchase to prospective vendors.

- Include the required information which may consist of, but is not limited to, the following:
  - Detailed scope of services
  - Technical specifications and descriptions
  - Required delivery date/performance time
  - Quantity
  - Evaluation criteria and method
  - Point of delivery
  - Mode of transportation (if important)
  - Date, time, place of quotation or bid submittal
  - Special conditions such as insurance, bonding
  - Special price information, such as quantity ranges and dates to which prices are firm
  - Disclosure of all permits or fees required by the City for construction projects

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- Pre-bid conference
- Examination of site
- City's contact person \*
- Term of contract
- Terms and conditions to be included in a contract

- \* The procurement representative is the City's contact responsible for coordinating all solicitation information including, specification clarification, collecting and answering vendor questions in writing and distributing addenda.

*Communication between proposer and the City will be either 1) initiated by the requesting department or City's Procurement Division in order to obtain information or clarification needed to develop a proper, accurate evaluation of the proposal; or 2) initiated by a proposer and addressed to the requesting department representative or Purchasing Manager. Contact between a vendor with any other City employee shall be grounds for disqualifying the offending proposer from consideration of award of the proposal being evaluated and/or any future proposals.*

*It will be the responsibility of the proposer to contact the requesting department representative or City's Procurement Division prior to submitting a proposal to ascertain if any addenda have been issued, to obtain all such addenda and to return executed addenda with the proposal.*

41-424      Prohibition of lobbying in procurement matters

Except as expressly set forth in Resolution 170116, Section 9, during the Cone of Silence as defined herein no person may lobby, on behalf of a competing party in a particular procurement process, City Officials or employees, except the Procurement Division or the procurement designated staff contact person. Violation of this provision shall result in disqualification of the party on whose behalf the lobbying occurred.

Cone of Silence period means the period between the issue date which allows for immediate submittals to the City of Gainesville Procurement Division in response to an invitation to bid, or a request for proposal, or qualifications, or information, or an invitation to negotiate, as applicable, and the time that City Officials or the Procurement Division, or City Department awards the contract.

Lobbying means when a person seeks to influence or attempt to influence City Officials or employees with respect to a decision of the City, except as authorized by procurement procedures.









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- Bid was misplaced in Procurement Division files and error was not observed until the bid opening had started, or later.

41-444 Correction Or Withdrawal After Bid Opening But Before Award

Correction or withdrawal of a bid because of an inadvertent, non-judgmental mistake in the bid requires careful consideration to protect the integrity of the competitive bidding system and to assure fairness. If the mistake is attributable to an error in judgment, the bid may not be corrected. Bid correction or withdrawal by reason of a nonjudgmental mistake is permissible but only to the extent it is not contrary to the interest of the City or the fair treatment of other bidders.

- Allow bid mistakes to be corrected in the following situations:
  - Minor Informalities - matters of form rather than substance evident from the bid document or insignificant mistakes that can be waived or corrected without prejudice to other bidders; that is, the effect on price, quantity, quality, delivery, or contractual conditions is negligible. Examples include, but are not limited to, the failure of the bidder to:
    - o return the number of signed bids required by the Invitation to Bid
    - o sign the bid, but only if the unsigned bid is accompanied by other material indicating the bidder's intent to be bound; or
    - o acknowledge receipt of an addendum to the Invitation to Bid, but only if: 1) it is clear from the bid that the bidder received the addendum and intended to be bound by its terms; or, 2) the addendum involved had a negligible effect on price, quantity, quality or delivery.
  - Mistakes Where Intended Correct Bid is Evident - if the mistake and the intended correct bid are clearly evident on the face of the bid document, the bid shall be corrected to the intended correct bid and may not be withdrawn. Examples of mistakes that may be clearly evident on the face of the bid document are typographical errors, errors in extending unit prices (unit prices will prevail) transposition errors, and arithmetical errors.
  - Mistakes Where Intended Correct Bid is Not Evident. A bidder may be permitted to withdraw a low bid if:
    - o a mistake is clearly evident on the face of the bid document but the intended correct bid is not similarly evident; or
    - o the bidder submits proof of evidentiary value which clearly and convincingly demonstrates that a mistake was made.
    - o failure of the withdrawal notice to arrive on time was not the fault of the bidder. (Use criteria in 41-443.)
- Consult the City Attorney's office whenever doubt may occur as to the legality of the decision under the Florida law or City Policies.











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- Select the vendor by applying the following criteria in order:\*

  - Drug-free work place
  - located within Gainesville, if not subject to the Local Preference Ordinance
  - located within Alachua County
  - located within Florida
  - coin toss

\* In-State or local geographic preferences in the evaluation of bids or proposals shall not apply to procurements involving federal funds, except (1) when contracting for architectural and engineering services, geographic location may be a selection criteria provided its application leaves an appropriate number of qualified firms, given the nature and size of the project to compete for the contract; or (2) where applicable Federal statutes expressly mandate or encourage geographic preference.

41-540 ONLY ONE BID RECEIVED

When only one bid is received, the following steps are necessary:

- Inquire of those who did not bid to determine the reason for lack of response.
- Determine whether to accept or reject the bid.
  - Accept the bid if any or all of the following conditions exist:
    - Time is crucial
    - Cost is reasonable
    - Scope should not or cannot be revised
    - It is determined to be in City's best interests
  - Reject the bid if any or all of the following conditions exist:
    - Time is not crucial
    - Cost is unreasonable
    - Scope can be revised to afford more competition
    - New vendors have been identified who are able to bid
    - It is determined to be in City's best interests

*Note:*

*If less than two responsive bids, proposals, or replies for commodity or contractual services purchases are received, the City may negotiate on the best terms and conditions. The Department shall document the reasons that such action is in the best interest of the City in lieu of resoliciting competitive sealed bids, proposals, or replies and shall forward to the Procurement Manager the collected documentation with a written request to negotiate. The Procurement Manager or designee shall make a determination to*

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*whether or not resoliciting competitive sealed bids, proposals, or replies are warranted. (Reference State Statute 287.057(5)).*

41-550      NO BIDS

On occasion, the Invitation to Bid will receive no responses. In those cases, proceed as follows:

- Contact all those vendors on bid list to determine reason for lack of response.
- Contact the Ordering Department to determine if rebid is desired, using information obtained from vendor survey.

If decision is made to rebid:

- Review specifications and bid list.
- Revise bid documents where appropriate.
- Determine date of desired bid opening.
- Initiate the bidding process per Procedures 41-400.









This bond shall be by a U.S. postal service money order, certified cashiers or bank check payable to the City of Gainesville. Failure to post such bond within three business days after the filing of the protest shall result in the protest being dismissed by the Procurement Manager or his or her designee. The bond shall be forfeited at the conclusion of the protest proceedings if the administrative official making the final decision determines that the protest was filed for a frivolous or improper purpose, including but not limited to the purpose of harassing, causing unnecessary delay, or causing needless cost for the City or other parties.

When a bidder's response is a single amount then the protest bond amount would be 1% of that amount. However, if the bid response contains multiple items that will be multiplied and/or added together to determine the low bid, then use the "Estimated Project Amount" from the Bid Request Form to calculate the percentage. If the department did not provide an estimate on the Bid Request Form, request their budget amount and use that number. The Procurement Manager may allow the amount to be lowered if it may cause difficulty for a small business. However, the amount must be no less than the \$500 minimum.

For purposes of this subsection:

- (a) "Improper purpose" means participation in a bid protest proceeding primarily to harass or to cause unnecessary delay or for frivolous purposes or to needlessly increase the cost of litigation, licensing, or securing the approval of an activity.
- (b) "Frivolous" means lacking a legal basis or legal merit, not serious, not reasonable purposeful.

The Procurement Manager shall reject and return a protest not complying with the above criteria, noting the deficiencies. The Finance Director or Department Head, as appropriate, will make an initial determination of any protest that is filed for improper purpose and is thus subject to forfeiture of the bond. The protester shall have one opportunity to timely resubmit a protest meeting all criteria and to challenge the initial determination of improper purpose, if applicable; failure to do so shall constitute abandonment and withdrawal of the protest and the bond will be forfeited. Protest proceedings shall be limited to matters raised in the protest and to any challenge to the initial determination that the bid is for an improper purpose, unless sound discretion requires otherwise.

41-583 Process to Protest Award

1. Protests involving awards and initial determinations of improper purpose which do not require prior approval of the City Commission or protests relating to the solicitation of such, shall be heard by the Finance Director, or designee, whose decision shall be final.



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applicable, to the City Commission or designee, which appeal shall be scheduled by the Charter Officer involved. The appeal must be filed with the Procurement Manager within three (3) business days of receipt of the Charter Officers' decision. It is the responsibility such protester to make copies of the record available for each City Commissioner or the City Commission's designee, if applicable, at least seven (7) business days in advance of any scheduled hearing.

The appeal shall:

1. Be legible
2. Contain argument, and facts based upon the record, indicating that the protester has a reasonable likelihood of submitting a responsive, responsible bid or proposal if appeal of the solicitation is successful; or  
  
Contain facts clearly supporting the proposition that the protester has reasonable likelihood of obtaining the work if the appeal is successful.
3. State clearly the protester's required adjustment or remedy.
4. Address those areas or matters in the Charter Officers' decision which the protester/appellant believes:
  - i. Are not based on substantial competent evidence in the record, by reference to the record;
  - ii. Are materially inconsistent with applicable City policies, practice or procedures, by reference to such inconsistencies;
  - iii. Do not conform with the essential requirements of law, with specific reference to the matter involved and the specific law or legal principle violated.

- C. The City Commission or designee shall review the decision of the Charter Officer, the record before the Charter Officer, and written or oral argument of the parties involved in the appeal. No new evidence shall be considered and the City Commission may only reverse or modify the decision of the Charter Officer upon a determination that his/her decision was not based on substantial

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competent evidence or that his/her reasoning or application of the policies, procedures and law was fundamentally flawed. The decision of the City Commission or designee shall constitute final action and shall be issued within 15 days of the close of the hearing.

3. All bidders/proposers shall be notified of appeals and the scheduled meeting time.

Any bidder/proposer desiring to attend the meeting in order to protect its interests may do so.

The final decision of the City Commission or designee may be subject to additional review if required under local, State or Federal regulations.

41-584      Protests of Projects Funded Under Federal Grant Programs

With regard to projects funded in whole or in part under Federal Grant or State Programs, the aggrieved party may have additional rights regarding protest appeals under applicable laws or regulations.

It is the responsibility of the aggrieved party to protect such rights as may be provided under said Federal or State law or regulations.







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- o Indication that subcontractors are paid for services rendered to date

All construction payment requests (electronic payment document backup as listed above) must be submitted to Finance (Accounting or Property Control) for review prior to submission to Accounts Payable.

All contractor payments will be automatically reduced by the retainage percentage, which is deposited into the retainage account.

41-623 Retainage

Retainage is released after specific project elements and criteria have been met. The requesting department is to complete the Retainage Release Request Form and submit to Finance (Property Control or Accounting) for release of all or part of the withheld retainage.

Retainage is also subject to prompt payment requirements and must be returned to the subcontractor or Material Supplier whose Work has been completed or Materials have been completely supplied, even if the prime contract has not been completed.

Prior to Substantial Completion, progress payments will be made in an amount equal to the percentage indicated below, but in each case, less the aggregate of payments previously made and less such amounts the City may withhold.

- 90% of Work completed (with the balance being retainage)
- 90% (with the balance being retainage) of materials and equipment not incorporated in the Work, but delivered, suitably stored and accompanied by documentation satisfactory to the City.

Before the final acceptance of the work and payment by the City, the Contractor shall furnish to the City proper satisfactory evidence, under oath, that all claims for labor and materials employed or used in the construction of said work have been settled and no legal claim can be filed against the City for such labor and materials. If such evidence is not furnished to the City, such amounts as may be necessary to meet the unsatisfied claims may be retained from monies due to the Contractor under this Contract until the liability shall be fully discharged.

41-630 EQUIPMENT RENTAL

41-631 Heavy Equipment

Heavy equipment can include, but is not limited to carts (i.e. utility or golf type), trencher, backhoe, office building, on-site storage, etc. Equipment rentals \$5,000 or greater over the life of the rental period requires competitive bidding. See Section 41-400 for detailed bidding instructions.



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- All purchase orders require a detailed description (text) including, but not limited to, bid or quote number and date, contract reference (including other Public Agency, i.e. State Contract), City Commission approval date, etc. The following is an example of a three year utility cart rental:

U-MAX MEDIUM DUTY I GAS UTILITY CART

- 357 CC 4 STROKE GAS ENGINE
- 800 POUND PAYLOAD CAPACITY
- 1300 POUND TOW CAPACITY
- 4 WHEEL MECHANICAL DRUM BRAKES
- DC POWER OUTLET
- HEADLIGHTS AND TAIL LIGHTS

IN ACCORDANCE WITH STATE CONTRACT #765-900-04-1

THREE YEAR RENTAL TO BEGIN FEBRUARY 7, 2005 AND  
END FEBRUARY 6, 2008

PURCHASES MADE AGAINST THIS PURCHASE ORDER NOT  
TO EXCEED GRAND TOTAL

THIS PURCHASE ORDER REPRESENTS FY2004/2005 OF THE  
THREE RENTAL PERIOD, FEBRUARY 7, 2005 THROUGH  
SEPTEMBER 30, 2005

SHOULD FUNDS FOR SUBSEQUENT FISCAL YEARS OF  
THREE YEAR AGREEMENT ARE:

FY 2005/2006 \$4,320.00

FY 2006/2007 \$4,320.00

FY 2007/2008 \$1,440.00

- See Purchase Order specific processes for detailed electronic input instructions.
- Once electronically approved print Purchase Order. The Terms and Conditions must be printed on the reverse side of each page of the purchase order.
  - Stapling the Terms and Conditions to the purchase order is unacceptable.
- Purchase Order must be signed and dated by the Procurement Manager, Department Head or designee as the *Authorized Signature*.
- Issue (mail) Purchase Order to appropriate vendor(s) as required.











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- See Small and Service-Disabled Veteran Business Program Policies and Procedures, Chapter 42-000, for specific program details.
- As part of these programs, the Procurement Divisions may waive competitive bidding requirements for the first time order with a Small Business Enterprise in an amount not greater than \$20,000 in order to fairly assess their capabilities to perform in accordance with required standards.

41-730 SURPLUS PROPERTY DECLARATION & STORAGE

The Public Works Department, Operations Division is the City's designated custodian of all items declared surplus by both General Government and Gainesville Regional Utilities. The steps that follow provide the procedure for declaration, tagging and storage of surplus property.

41-731 Declaration of Surplus

A Department Head may declare an item as surplus, except when the book value or fair market value, whichever is higher, exceeds \$50,000, which also requires City Commission approval.

When an item is declared surplus:

- Department to complete the Property Transfer Form making sure condition of equipment is indicated.

*NOTE: If it is fleet equipment, it must be approved (initialed) by the Fleet Manager or designee.*

- Department to submit the Property Transfer Form, along with the surplus equipment, to the Surplus Clerk in the Streets Division.
- Deliver surplus at such times as the Surplus area is open for business.
  - Deliver surplus to the 405 NW 39<sup>th</sup> Avenue compound, Building C.
  - User Departments are responsible for the transport of surplus. A Department that does not have the manpower nor the means to transport surplus should contact Facilities Management to make arrangements to have the items delivered.

*NOTE: Property Control Specialist, Surplus Clerk or designee responsible for the following unless otherwise noted.*

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- Department to send a work order with your charge number to Facilities Management requesting assistance to move surplus. A ten (10) day advance notice is requested so all planning can be completed.
  - Outside moving contractor will be hired at a 4-hour minimum charge.
  - User Department billed for moving cost through interdepartmental billing.
- Verify all appropriate information, and sign Property Transfer Form as receiving Custodian.
- Assign a lot number and mark on the bottom of the Property Transfer Form (lot number consists of the current auction number, the unique item number and the appropriate fund).

*NOTE: If it is fleet equipment:*

- Verify description of vehicle (year, make, model, VIN no., etc.) and obtain the current mileage.
- Collect all keys and store.
- Check to make sure no equipment is left in vehicle (radio, etc.).
- Send tag, with vehicle number indicated, to Property Control Specialist.
- Distribute copies of Property Transfer Form as follows:
  - 1st - Property Control Specialist
  - 2nd - Retained by Department/Division
  - 3rd - Surplus Custodian
  - 4th - Fleet Manager (if applicable)
- Adjust Financial Control Records.

41-732

After Receipt of Goods From User Departments:

- Tag/mark each item indicating the assigned lot number.
- Store in appropriate designated locations.
- Add item to Surplus inventory lists. Inventory lists are to include the following information:
  - Lot Number
  - City I.D. Number (Decal)
  - Fund Code (General Government, GRU, etc.)

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- Serial Number and Model
- Description
- Make
- Date Received at Surplus
- Group Code
- Remarks
- Mileage (Vehicle Log)

*NOTE: The inventory list also has space for the following information, which should be completed upon disposition or re-assignment:*

- Date Re-Issued
- Buyer Number
- Sale Price

- Distribute updated Surplus Property Listing to Property Control Specialist on a monthly basis.
- Verify Surplus List.

41-740      DISPOSAL OF SURPLUS

All surplus items will be stored at 405 NW 39th Avenue Compound until the appropriate disposal method is determined. The methods typically include:

- Transfer to other City Departments
- Public Auction
- Sealed Competitive Bids
- Donation to another Governmental Agency

*NOTE: All surplus items valued at \$10,000 or more shall be sold by competitive process except when sale is by auction.*

The succeeding procedures define the specific requirements to follow once the appropriate disposal method is determined by the City User Departments and the Procurement Division.

41-741      Transfer to Other City Department

Even though one Department has declared an item to be surplus, it is possible that other Departments would have use for the item(s). This procedure outlines the steps to be taken to communicate the availability to other Departments and how to affect transfers where appropriate.

- As needed, the Surplus Clerk will circulate a list of available (useable) items to all City Departments.

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- User Departments may inspect surplus items on at such times as the Surplus area is open for business.

*NOTE: If transfer is within the Fund:*

- Initiate Property Transfer Form
  - User Departments are responsible for the transport of surplus. A Department that does not have the manpower nor the means to transport surplus should contact Facilities Management to make arrangements to have the items delivered.
- Send a work order with your charge number to Facilities Management requesting assistance to move surplus. A ten (10) day advance notice is requested so all planning can be completed.
  - Outside moving contractor will be hired at a 4-hour minimum charge.
  - User Department billed for moving cost through interdepartmental billing.
- Sign form as receiving Department.
- Surplus Clerk will distribute Property Transfer Form.
- Surplus Clerk to add transaction to the Surplus Property Listing.
- Property Control Specialist to adjust financial control records as appropriate.

*NOTE: If transfer is between funds:*

- Contact appropriate Property Control Specialist (General Government), Box 14, (ext. 5794), Utilities, Box A105 (ext. 1332), for approval and estimated value.
- Property Control Specialist to establish value and initiate billing document, if applicable. Items with a book value or market value less than \$500 are transferred at no cost.
- Initiate Property Transfer Form.
- User Departments are responsible for the transport of surplus. A Department that does not have the manpower nor the means to transport surplus should contact Facilities Management to make arrangements to have the items delivered



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- Open bids at designated place and time.
- Award bid to highest responsive and responsible bidder.
- Within two (2) working days after bid is awarded, payment is processed through Billing and Collection Division.
- Copy of bid receipt payment is forwarded to Property Control Specialist and Operations Division.
- Arrange for pick-up of item(s) with bidder.
- Complete Property Transfer Form and distribute.
- Adjust financial control records as appropriate.

41-743      Donation of Surplus Property to other Public Agency

The Procurement Policies allow the City Manager or designee to authorize and approve the donation to any governmental agency of obsolete or unusable surplus items whose value does not exceed \$10,000 after making a determination that such donation is in furtherance of governmental objectives. If the governmental agency is willing to pay for the items, the proceeds will be placed in the appropriate fund. Once the formal request is received:

- Forward formal request to Property Control Specialist.
- Property Control to determine if surplus item is needed by other Departments.
- Obtain City Manager/Designee approval authorizing the donation.
- Initiate Property Transfer Form and forward to the Operations Division for processing.
- Have receiving custodian/agency sign Property Transfer Form as item(s) are picked up.

*NOTE: General Government does not typically deliver; receiving agency must arrange for pickup of any items.*

- Surplus Clerk to distribute Property Transfer Form as indicated on form.
- Property Control Specialist to adjust financial asset records as appropriate.



- Listed below are responsibilities/ functions which need to be addressed during the auction process. In most cases, the responsible party should be addressed in the Auction Contract.
  - Secure Public Works Compound for auction
  - Prepare site for auction
  - Provide adequate parking facilities
  - Monitor and assist with parking
  - Provide restroom facilities
  - Advertise auction
  - Auction brochure
  - Provide concessions
  - Maintain fleet in running condition
  - Detail fleet
  - Set up/display auction items
  - List of auction items for general public
  - Buyers terms and conditions
  - Registration of buyers
  - Conduct auction (simultaneous auctions shall be conducted if the volume deems necessary by the City)
  - Auction transactions computerized (format to meet City requirements)
  - Collect all payments including sales tax
  - Issue Bill of Sale (three-part paper)
  - Process vehicle titles through tag agency
  - Buyers pick up of property
  - Verify and release property
  - Clean up of auction site
- Upon completion of the auction, a printout of all sales receipts along with auction totals are furnished to the City's Property Control Specialist.
- Within ten (10) days after auction, furnish complete tally and sales receipts for all items to Property Control Specialist. Also, deliver check for entire amount, less percent- age due auctioneer, to Property Control Specialist.
- Deliver check to Billing and Collection Division.
- Adjust and reconcile all City financial asset records and distribute revenue among appropriate Departments.

*NOTE: Contractor/Auctioneer fee is based on a fixed percentage price for provision of the services requested. No other charges, buyer premiums or commissions will be assessed by*







